

Message Text

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PAGE 01 BRAZZA 00437 01 OF 02 191029Z

ACTION AF-10

INFO OCT-01 ISO-00 SS-15 MMO-01 PER-01 A-01 /029 W

-----077177 191125Z /11-R

P 190959Z APR 78

FM AMEMBASSY BRAZZAVILLE

TO SECSTATE WASHDC PRIORITY 427

C O N F I D E N T I A L SECTION 1 OF 2 BRAZZAVILLE 437

FOR ASSISTANT SECRETARY MOOSE

E.O. 11652: N/A

TAGS: AMGT, PFOR, CF, US

SUBJECT: GORM: CONGO

REF: STATE 69374, 72082, 79063; BRAZZAVILLE 0436

AMBASSADOR'S OVERVIEW: USG GOALS AND OBJECTIVES, SET FORTH IN BRAZZAVILLE A-6, HAVE BEEN APPROVED BY THE DEPARTMENT AND REMAIN CURRENT. FOLLOWING AN ABSENCE OF OVER TWELVE YEARS, AMEMBASSY BRAZZAVILLE REOPENED OFFICIALLY OCTOBER 20, 1977. I BELIEVE THAT OUR PROGRAM TO DATE HAS RESPONDED TO THE CONGO'S REAL INTEREST IN IMPROVING RELATIONS WITH US, AND OUR PRESENCE HAS BEEN WELCOMED TO AN EXTENT WHICH, FRANKLY, I HAD NOT ANTICIPATED FOR AT LEAST SIX MORE MONTHS. RECEPTIVITY TO US AT THE HIGHEST LEVELS OF GOVERNMENT, WELCOMES IN THE INTERIOR, AND THE REQUEST FOR A PEACE CORPS PROGRAM STAND OUT IN MY MIND. THE EMBASSY WILL BE BUILDING OVER THE REMAINDER OF FY 78 AND INTO THE FIRST MONTHS OF FY 79 A STAFFING PATTERN AND BUDGET WHICH WILL ENABLE US FURTHER TO ACCOMPLISH OUR OBJECTIVES. ONCE THIS STAFFING LEVEL IS REACHED, WHICH WE ANTICIPATE WILL BE BY THE END OF OCTOBER 1978, I SUGGEST WE STAY AT VERY CLOSE TO THAT LEVEL AT LEAST THROUGH THE

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REMAINDER OF MY TOUR HERE. IT REMAINS FOR US TO FILL THE POSITIONS OF AMBASSADOR, (THEREAFTER, DCM), PAO, AN OFFICER OCCUPYING THE CONSULAR SLOT, AND HIS ASSISTANT, AS WELL AS STAFFING THE PEACE CORPS PROGRAM. A PAO AND CONSULAR PERSONNEL ALREADY HAVE BEEN NAMED. I HAVE SPECIFICALLY NOT REQUESTED A BILATERAL AID PROGRAM, BELIEVING THAT OTHER RESOURCES MAY BE AS

ADVANTAGEOUS IN ACCOMPLISHING OUR OBJECTIVES, AND FURTHER, I PREFER A SMALL AGGRESSIVE STAFF TO PURSUE THE ACCOMPLISHMENT OF OUR GOALS HERE. THE ONLY MARKED INCREASE WHICH I HAVE PROPOSED IS IN THE SIZE OF OUR LOCAL STAFF. THE DEPARTMENT WILL RECOGNIZE THAT THIS INCREASE IS CLEARLY NECESSARY, PARTICULARLY IN ORDER TO FULFILL THE ADMINISTRATIVE REQUIREMENTS OCCASIONED BY THE RENEWED AMERICAN PRESENCE IN BRAZZAVILLE. FOLLOWING INITIAL START-UP EXPENSES, MANY OF WHICH ALREADY INCURRED, AND FURTHER REQUESTS TO BE PRESENTED IN A BUDGET FORMAT FOR THE FIRST TIME AT THE YAOUNDE BUDGET WORKSHOP IN MAY. I EXPECT THAT OUR BUDGET THROUGH FY 80 WILL PRETTY MUCH REFLECT ONLY THOSE ADDITIONAL REQUIREMENTS INCURRED BY INFLATION, ETC. I AM REQUESTING AN UNDERSTANDABLE INCREASE IN SELF-HELP FUNDS FROM \$10,000 IN FY 78 TO \$50,000 IN FY 79.

I. SUMMARY OF MISSION-WIDE RESOURCE RECOMMENDATIONS:

A. OPTIMAL PACKAGE:

-- PERSONNEL: OUR CURRENT OFFICER LEVEL INCLUDES A CHARGE, ADMIN OFFICER, AND ECON OFFICER. BY THE END OF FY 78, WE ANTICIPATE THAT A POSITION WILL HAVE BEEN ADDED FOR AN AMBASSADOR, WITH A DCM THEN
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OCCUPYING THE CURRENT CHARGE SLOT. AN OFFICER PERFORMING CONSULAR FUNCTIONS, AND A PAO ALSO WILL BE IN PLACE. ON THE STAFF SIDE, WE CURRENTLY HAVE AN AMBASSADOR'S SECRETARY, A C&R OFFICER, AN NCOIC AND 4 MSGS. WE ANTICIPATE THE ADDITION BY THE END OF FY 78 OF ONE CONSULAR ASSISTANT AND ONE MSG. DURING FY 79, THE ONLY OFFICER ADDITIONS WILL BE A PCD AND APCD; THE ONLY STAFF INCREASE WILL BE 23-25 PCVS.

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ACTION AF-10

INFO OCT-01 ISO-00 SS-15 MMO-01 PER-01 A-01 /029 W

-----077455 191126Z /14-R

P 190959Z APR 78

FM AMEMBASSY BRAZZAVILLE

TO SECSTATE WASHDC 428

C O N F I D E N T I A L SECTION 2 OF 2 BRAZZAVILLE 437

FOR ASSISTANT SECRETARY MOOSE

WE HAVE ASKED FOR AN UNDERSTANDABLE
INCREASE FROM OUR CURRENT LEVEL OF 4 FSLs FOR FY 78
(WE HAVE REQUIRED 4 MORE) TO AN FY 79 LEVEL OF 18, INCLUDING LOCAL
STAFF FOR ICA AND PC AND POSITION FOR SENIOR
LOCAL "GSO". WE EXPECT OUR FY 80 LEVELS TO REMAIN AT THOSE
ESTABLISHED

FOR FY 79 (IF OUR REQUESTS CAN BE SATISFIED FOR FY 79), WITH
ADDITION OF ONE C&R OFFICER.

--PROGRAMS: ICA AND PEACE CORPS ARE NOT YET
ESTABLISHED. DOLLAR FIGURES ARE IMPOSSIBLE TO ESTIMATE,
THOUGH PROGRAMS ARE EXPECTED TO BE MODEST.

--ADMIN SUPPORT: DOLS 515,610. THIS IS A COMBINED
FIGURE FOR STATE, ICA, AND PC.

B. IMPACT OF RESOURCE REDUCTIONS: NOT APPLICABLE.

C. TOTAL MISSION RESOURCES (OPTIMAL):

-- PERSONNEL: INCREASE OF ONE C&R OFFICER TO STAFF CCC
(ONLY ONE OFFICER AT PRESENT) WHICH WILL BE COMPLETED IN FY 1980.

--PROGRAM: SEE ABOVE

--ADMIN SUPPORT: DOLS\$54,500 TO ALLOW FOR INFLATION
FACTOR OF 8 PERCENT INCLUDING LOCAL WAGE INCREASES AND
TO COVER LATER COSTS OF NEW C&R POSITION.

II. MISSION WIDE GOALS:

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A. IMPROVEMENT OF US/CONGOLESE BILATERAL RELATIONS

--ENCOURAGE PRESIDENT YHOMBY-OPANGO TO CONTINUE HIS
OPENING TOWARD THE WEST; ASSISTING IN DEVELOPING
RELATIONS WITH EUROPEAN AND MODERATE AFRICAN GOVERN-
MENTS.

--ENCOURAGE OTHER MEMBERS OF CONGOLESE LEADERSHIP
AND CONGOLESE PUBLIC, WITHIN AND OUTSIDE BRAZZAVILLE,
TO UNDERSTAND BETTER US POLICY AND OUR DESIRE FOR
IMPROVED RELATIONS.

--ENCOURAGE AND SUPPORT ICA AND PEACE CORPS PROGRAMS
IN THE CONGO.

--ENCOURAGE INFLUENTIAL OFFICIAL AND PRIVATE CONGOLESE

TO TRAVEL IN THE UNITED STATES.

B. PROMOTION OF REASONABLE ECONOMIC DEVELOPMENT

--ENCOURAGE DEVELOPMENT OF OFF-SHORE PETROLEUM AND OTHER ENERGY RESOURCES.

--ENCOURAGE MUTUALLY PROFITABLE AND BONA FIDE AMERICAN INVESTMENT.

--STRESS THE NEED FOR MORE AND SOUND CONGOLESE MANAGEMENT OF THE ECONOMY.

C. ENCOURAGEMENT OF A MORE MODERATE CONGOLESE STANCE IN INTERNATIONAL FORA.

--PROMOTE A CONGOLESE FOREIGN POLICY WHICH IS MORE MODERATE THAN PREVIOUS YEARS ON CRITICAL ISSUES IN THE UN, SUCH AS THE PUERTO RICAN QUESTION, AND ON THE SOUTHERN AFRICAN ISSUE.

D. PROTECTION OF LIVES AND PROPERTY OF US CITIZENS

--ENCOURAGE THE DEVELOPMENT OF STABLE ECONOMIC AND POLITICAL CONDITIONS IN WHICH US AND WESTERN PRIVATE INVESTMENT AND ACCESS TO RESOURCES CAN BE ASSURED.

- STRESS TO THE CONGOLESE OUR DESIRE TO SEE US FIRMS NATIONALIZED BY THE GOCB ADEQUATELY COMPENSATED.

E. ENCOURAGE MEDIATION ROLE OF THE CONGO IN THE CONFIDENTIAL

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ANGOLAN/ZAIRIAN SITUATION.

--STRESS TO THE CONGOLESE THAT THE US GOVERNMENT PLACES GREAT IMPORTANCE ON CONTINUING NEGOTIATIONS BETWEEN ZAIRE AND ANGOLA IN ORDER TO AVOID FUTURE SITUATIONS LIKE THE SHABA INVASION.

III. AGENCY OBJECTIVES: TO DATE, AND IN ABSENCE OF OTHER AGENCY PERSONNEL, THESE PARALLEL THOSE OUTLINED ABOVE.

IV. RESOURCE PROJECTIONS (STATE FY 80): SEE OVERVIEW AND IA. ADDITIONALLY, WE ANTICIPATE INCREASE IN REPRESENTATION TO \$4,000 FOR FY 80. N.B.: YAOUNDE BUDGET WORKSHOP WILL BE FIRST OCCASION FOR BRAZZAVILLE BUDGET TO BE PREPARED; HENCE, AND IN ABSENCE OF OTHER AGENCIES TO DATE, ADDITIONAL DATA ARE NOT AVAILABLE AT THIS TIME.

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